



REPUBLIC OF KENYA

---

THE NATIONAL ANTI-CORRUPTION CAMPAIGN STEERING COMMITTEE  
(NACCSC)

---

## **Progress Report**

to:

**His Excellency Hon. Uhuru Kenyatta, C.G.H.,**  
President and Commander-in-Chief of the Defence Forces of the Republic  
of Kenya

1<sup>ST</sup> JULY, 2013 TO 31<sup>ST</sup> DECEMBER, 2013

## **ACKNOWLEDGEMENTS**

I acknowledge the support and facilitation by the Government of Kenya through the Office of the Attorney General and Department of Justice, Hon. Prof. Githu Muigai, EGH, SC, Attorney General for policy guidance and advice; and Mr Njee Muturi, Solicitor General and the entire staff for the technical and operational support.

We are indebted to the County Governors who spared their time to receive the members of the Committee and staff during the visits to the counties. We greatly appreciate the informative and candid discussions they held with us and the encouragement to venture in to their counties to undertake various activities. The promise for support and assurance of continued partnership was overwhelming. The Committee appreciates the discussions with the County Executive Committees and the County Chief Officers. We thank the County Secretaries who organized and facilitated the meetings in all the counties that the Committee visited. We look forward to fruitful working relationship with county governments and all the leaders

The other organizations like Green Africa Foundation that accepted to enter into the Memoranda of Understanding with the Committee and implement activities, particularly the visit to Kitui Model Green Village. The participation and support by the members of public in the campaign activities is acknowledged.

The implementation of campaign activities could not have been possible without the support and facilitation by various Government Ministries, Departments and Agencies. The contribution by Officers in the Ministry of Internal Security and Coordination in the Presidency, who supported the campaign activities by the District Anti-Corruption Civilian Oversight Committees and District Anti-Corruption Coordinators, is acknowledged.

We acknowledge the contribution by the County Governors, County Executive Committee members, County Secretaries and Heads of County Public Service and other county officials for the successful engagements in the 24 counties that NACCSC visited during the reporting period. Their contributions during the meetings were very informative and the information gathered will inform future of the campaign programmes and activities. We also thank the Kenya Integrity Forum for organizing the International Anti-Corruption Day in various major towns in Kenya and inviting NACCSC members to participate as well as assisting in the distribution of campaign materials.

Finally, I thank the Chairman and Members for providing campaign policies and guidance and the Secretariat Staff for conceptualizing, developing and implementing campaign programmes and activities as well as the invaluable inputs during the compilation of this report. The demonstrated commitment to the campaign is acknowledged.

G. D. Gathii  
**AG. DIRECTOR**

## **CONTENTS**

Acknowledgements.....	ii
List of Abbreviations .....	iv
Chairman’s Message.....	v
NACCSC Members .....	vi
Executive Summary .....	1
Reports on Programmed Campaign Activities.....	6
Communication Activities .....	7
Advocacy Activities .....	8
Administration Activities.....	18
Finance Activities.....	19
Challenges and Recommendations.....	20
Appendix I.....	26
Appendix II.....	27

## **LIST OF ABBREVIATIONS**

AIDS	- Acquired Immuno Deficiency Syndrome
CACCOCs	- County Anti-Corruption Civilian Oversight Committees
CEC	- County Executive Committee
CBOs	- Community Based Organizations
CDF	- Constituency Development Fund
CDFCs	- Constituency Development Fund Committees
CSOs	- Civil Society Organizations
DACC	- District Anti-Corruption Coordinator
DACCOCs	- District Anti-Corruption Civilian Oversight Committees
EACC	- Ethics and Anti-Corruption Commission
GAF	- Green Africa Foundation
HIV	- Human Immunodeficiency Virus
IEC	- Information Education Communication
IPCRM	- Integrated Public Complaints Referral Mechanism
KBC	- Kenya Broadcasting Corporation
KPS	- Kenya Police service
MCAs	- Members of County Assemblies
MoU	- Memorandum of Understanding
NACCSC	- National Anti-Corruption Campaign Steering Committee
NGOs	- Non-Governmental Organizations
OAG & DOJ	- Office of the Attorney General and Department of Justice
PMC	- Project Management Committees
PSV	- Public Service Vehicles

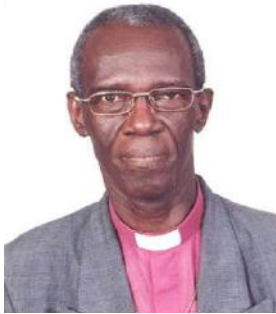
## **CHAIRMAN'S MESSAGE**

**Archbishop Eliud Wabukala**  
**CHAIRMAN, NACCSC**

## NACCSC MEMBERS



**Hon. Prof. Githu Muigai**  
Attorney General of the Republic of Kenya



**Archbishop Eliud Wabukala**  
Chairperson, NACCSC



**Mr Njee Muturi**  
Solicitor General, Office of the Attorney  
General and Department of Justice,  
Member



**Ms Rose Arungu-Olende**  
Vice Chair, NACCSC and  
Chairperson, Management  
Committee



**Mr Kimaiyo arap Sego**  
Chairman, Finance and  
Administration Sub-Committee



**Mr John Murithi**  
Chairman, Communications  
Sub-Committee



**Dr Dabar Abdi Maalim**  
Chairman, Research and  
Advocacy Sub-Committee



**Prof. Rhoda Wanja Thairu**  
Vice Chair, Finance and  
Administration Sub-Committee



**Ms Fatma Awale**  
Vice Chair, Communications  
Sub-Committee



**Mrs Kamla Sikand**  
Vice Chair, Research and  
Advocacy Sub-Committee



**Mr Shashikant Kantilal Raval**  
Member



**Mr Francis Ng'ang'a**  
Member



**Ms Sophia Lepuchirit**  
Member



**Mr Hassan Sheikh Ali**  
Member



**Mr Adan Wachu**  
Member



**Bishop Joseph Kanuku**  
Member



**Ms Joy Kavutsi Asiema**  
Member



**Mr Alex Kimuyu Kyule**  
Member



**Mr Lucas Mboya**  
Member



**Mr Mohamed Ahmed Hillow**  
Member



**Rev. Ibrahim Omondi**  
Member



**Eng. Peter Mangiti**  
Principal Secretary, Ministry of  
Devolution and Planning



**Mr. Joseph M. ole Tiampati**  
Principal Secretary, Ministry of  
Information, Communications  
and Technology



**Mr. Halakhe D. Waqo**  
Secretary/Chief Executive  
Officer, Ethics and Anti-  
Corruption Commission



**Mr Waithaka Waihenya**  
Managing Director, Kenya  
Broadcasting Corporation



**Mr G. D. Gathii**  
Ag. Director, NACCSC

## **EXECUTIVE SUMMARY**

### **Introduction**

The Government established the National Anti-Corruption Campaign Steering Committee (NACCSC) through Kenya Gazette Notice no 9854 of 19<sup>th</sup> August, 2011 – see appendix I, comprising a total of 25 Members, including representatives of various Government Ministries, Departments and State Corporations. NACCSC is mandated to undertake nationwide public education, sensitization and awareness-creation campaigns against corruption. The campaigns are aimed at fundamentally changing the behaviour, attitudes, practices and culture of Kenyans towards corruption.

The Gazette Notice requires NACCSC to prepare quarterly reports for H.E the President with copies to the Prime Minister detailing the progress made in the implementation of various campaign activities. In line with this requirement, NACCSC has prepared this report covering the periods 1<sup>st</sup> July, 2013 to 31<sup>st</sup> December, 2013.

### **Campaign Activities**

During the reporting period, NACCSC implemented a number of campaign activities under communication, advocacy, administration and finance programmes while the office of the Director provided overall guidance, supervision and strategic leadership.

#### **I. Summary of Communication Activities**

During the reporting period, the following three activities were implemented under communications: -

- (i) Operationalization of Memorandum of Understanding with Green Africa Foundation through visit to the Kitui Model Green Village on 28<sup>th</sup> October 2013 to participate in a one day awareness creation, sensitization and practical demonstrations on greening, ethics and good governance.
- (ii) Awareness creation during the East African Community Jua Kali/Nguvu Kazi Exhibition held in Nairobi in the month of December, 2013. NACCSC made its contribution through membership in the exhibition's organizing committee
- (iii) Designed and approved the first issue of NACCSC in-house bulletin, *The Broom* publication.
- (iv) Participation in activities to mark the United Nations International Anti-Corruption Day at Nakuru on 9<sup>th</sup> December, 2013

#### **II. Summary of Advocacy Activities**

During the reporting period, NACCSC completed the following advocacy campaign activities: -

- (i) Campaign Activities with County Governments during which NACCSC visited 24 counties in the period September – December, 2013 to discuss with county governments ways and means of fighting corruption through sensitization and awareness creation as a preventive measure. The meetings were attended by the County Governors, County Executive Committee (CEC) members and other high



ranking county government officials. The meetings were very engaging and the information collected considered very important as it will inform future campaign activities, including those to be jointly implemented with various County Governments.



NACCSC Vice Chairperson presenting copies of research reports to the Mombasa County Governor, H.E Hassan Joho, during the NACCSC visit to Mombasa County. Looking on is H.E the Deputy Governor

- (ii) District Anti-Corruption Civilian Oversight Committees established in 19 counties undertook 24 social audit and reporting forums to sensitize the public on corruption, manifestations, effects and actions against the vice. A total of 707 key beneficiaries were reached and are expected to pass the messages to other citizens.
- (iii) NACCSC has continued to participate in the implementation of the Integrated Public Complaints Referral Mechanism (IPCRM) as a means of furthering the war against corruption. IPCRM provides a one stop referral centre for receiving complaints, referring them to the relevant agencies for resolution and then feedback to the complainant, all within one platform. NACCSC further identifies complaints that disclose corruption, analyzes them and develops appropriate sensitization programmes and activities which DACCOCs then implement
- (iv) NACCSC participated in the Nairobi International Trade Fair held from 29<sup>th</sup> September to 6<sup>th</sup> October 2013 at Jamhuri Showground in Nairobi within the Office of the Attorney General and Department of Justice (AOG & DOJ) stand. The key message to the Trade Fair participants was to safeguard corruption from being devolved to the counties. During the activity, IEC materials such as brochures, branded wristbands, branded key rings and musical advocacy campaign CDs and cassettes were distributed to the participants. In addition, NACCSC also participated in the Migori and Kitale ASK Shows.

### **III. Summary of Administration Activities**

Administrative and logistical support was provided to programme campaign activities including county visits and visit to the Kitui Green Model Village particularly transport for NACCSC members, staff and participants; packaging and distribution of IEC materials; and documentation of all campaign activities.

On skills development, during the reporting period one officer attended the Criminal Justice Response to Corruption course held at the United Nations Asia and Far East Institute. The course was relevant to the duties of the officer.

### **IV. Summary of Finance Activities**

By the end of the second quarter of 2013/2014 financial year on 31<sup>st</sup> December 2013, total expenditure amounted to KShs 35,660,475.05 equivalent to 39% of the annual allocation of KShs 91,601,280.00. The balance of available funds for the next half of 2013/2014 financial year was, therefore, KShs 55,940,804.95 or 61% the annual allocation. The low performance reported during the period under review was attributed to the delays caused by the process of the reorganization of the Government structure which led to the late commencement of the implementation of 2013/2014 workplan in September, 2014.

### **Challenges and Recommendations**

The campaign faced some challenges arising from which some recommendations have been made as follows: -

#### **a) Challenges**

The following are some of the challenges experienced during this reporting period: -

- (i) A deeply entrenched culture of corruption in the society. Corruption seems to profit both the 'giver' and the 'taker' and is a crime with no direct complainant
- (ii) An apathetic society not readily willing to take part in the fight against corruption
- (iii) Low citizens participation in implementation of publicly funded development programmes and projects within their localities thus allowing corruption to take root
- (iv) A society that does not embrace the National Values as provided in the Constitution of Kenya, 2010
- (v) Lack of prioritization of anti-corruption activities in the management of public affairs and, therefore, not allocated resources e.g. County Governments did not budget for anti-corruption activities in the 2013-14 financial year
- (vi) Allocation of limited resources to effectively implement anti-corruption initiatives, including the campaign.

#### **a) Recommendations**

The following are the recommendations to address the above challenges: -

- (i) Strict enforcement of the anti-corruption laws and recommendations by watchdog agencies on actions against corruption

- (ii) Government considers providing guidelines on public participation in the implementation of public projects and programmes e.g. election of Project Management Committees (PMC) for grassroots projects
- (iii) Promotion of the National Values as a tool to fight corruption. NACCSC will develop and implement a values-based anti-corruption campaign to change attitudes
- (iv) The Government should recognize and classify corruption as a cross-cutting issue that affects service delivery, just like it has done to HIV/AIDS. The fight against corruption should, therefore, be mainstreamed in the public service
- (v) Government considers providing reasonably adequate resources to the existing anti-corruption bodies to effectively sensitize and prevent all forms of corruption.



NACCSC Staff, Ms Alice Kindiga (standing), explains a point during a meeting chaired by the Kisii County Governor, H.E James Ongwae in his office. The Governor served as a founder NACCSC member in the period 2004 - 2009

## **REPORTS ON CAMPAIGN ACTIVITIES**

The implementation of the campaign activities was undertaken within four broad areas listed below while the Directorate continued to provide strategic leadership and overall guidance: -

- I. Communication
- II. Advocacy
- III. Administration
- IV. Finance

## I. COMMUNICATION ACTIVITIES

### Introduction

In the period under review, the following campaign activities were implemented under Communications: -

#### (i) Operationalization of Memorandum of Understanding with Green Africa Foundation

NACCSC signed a Memorandum of Understanding (MoU) with Green Africa Foundation (GAF) to sensitize Kenyans on corruption in the environmental management through the greening of villages programme. As part of the operationalization of the MoU, NACCSC visited the Green Village Centre of Excellence located in Kitui on 28<sup>th</sup> October 2013 to participate in a one day awareness creation, sensitization and practical demonstrations on greening, ethics and good governance. The activity brought together over 80 leaders including Kitui County Government Leaders, Members of Parliament from Kitui, Auditor General, Locational Chiefs, environmental auditors, NACCSC, and Kenya Wildlife Service officials.

After the sensitization, each Chief was expected to plant a minimum of 100 trees during the 2014 long rains season and at the same time impress upon their communities to do the same. GAF and NACCSC will use the platforms to create awareness against corruption and advocate for prevention.



Green Africa Foundation Chairman, Dr. Kalua (front left) and NACCSC members Mr. Francis Ng'ang'a and Prof. Rhoda Wanja Thairu during the visit to Kitui Model Green Village

(ii) East African Jua Kali/Nguvu Kazi Exhibition

NACCSC participated in the East Africa Jua Kali/Nguvu Kazi Exhibition organized by the Micro and Small Enterprises Authority for participants drawn from all the five East African Community member state held at Uhuru Park from 8<sup>th</sup> to 15<sup>th</sup> December, 2013. During the exhibition, corruption issues that affect the Jua Kali Sector including counterfeit goods in cross border trade were discussed and participants sensitized on the efforts to fight the vice. Participants were also urged to use the partnership to fight corruption.

(iii) Newsletter "The Broom"

Preparations for the NACCSC's in-house publication "The Broom" were completed with design and layout approved for publication. The Broom is a four pager monthly web based publication with a minimal 100 hard copies print. The issue will be released in the next quarter.

## **II. ADVOCACY ACTIVITIES**

During the reporting period, NACCSC implemented a number of advocacy campaign activities as follows: -

### **(i) Campaign Activities with County Governments**

#### **Introduction**

In the 2013/2014 financial year, NACCSC conceptualized a county specific awareness campaign to sensitize and mobilize the public to participate in the fight against corruption. This arose out of concerns that corruption may be devolved to the counties following the adoption of the Devolved System of Government after the 4<sup>th</sup> March, 2013 General Election. Members and Secretariat Staff visited a total of 24 counties between 23<sup>rd</sup> September and 6<sup>th</sup> December, 2013 and held meetings with the Governors and County Executive Committees (CEC) to discuss corruption in the counties, partnership and areas of collaboration in the implementation of the campaign – details in annex II.

#### **Objective of the Visits**

The objective of the visit was to raise awareness of the County Governments led by the Governors on corruption and its potential to derail the development agenda, share some of the corruption issues that NACCSC had documented, discuss and formulate campaign strategies and activities that could be implemented jointly to prevent corruption to mobilize citizens to actively participate in the fight against the vice, become intolerant to corrupt practices and jealously guard against misuse of the resources that have been devolved for development and service delivery.

#### **Areas of Collaboration/Partnership**

NACCSC proposed to the County Governments the following as areas of possible partnership and collaboration in the campaign against anti-corruption and rallying public support at the grass roots:-

- Formulation of county specific sensitization and awareness creation strategies and activities
- Sensitization and awareness creation activities for Leaders in the Counties including Women, Youth, Religious and Opinion Leaders; Project Management Committees, School Committees and Boards of Governors, among other organized groups
- Undertaking social audits and reporting forums in projects and programmes funded by the public
- Airing of anti-corruption messages through Community Radio and Local FM Stations popular with county residents
- Participation and support to the multimedia anti-corruption programme
- Undertaking research/studies and sharing findings of previous studies.
- Transformation of District Anti-Corruption Civilian Oversight Committees (DACCOCs) into County Anti-Corruption Civilian Oversight Committees (CACCOCs) for effective coverage of the entire County

- Information dissemination on all available services such as the Integrated Public Complaints Referral Mechanism (IPCRM)

### **Issues Raised During Open Discussions**

The County Governors acknowledged that corruption was already rife in the counties and affected every sector. It was deeply entrenched in the society and had reached serious levels. They requested for urgent measures to address the menace and welcomed the proposed partnership. They also expressed their full support for NACCSC in the implementation of sensitization and awareness creation programmes.



H.E the Governor of Taita/Taveta County receives campaign materials from NACCSC Vice Chairperson the meeting held at the Wundanyi County Office to discuss strategies to fight corruption in the county

- All the Counties complained that they had inherited a corrupt workforce and huge debts from the defunct Local Authorities, thus County, Municipal and Town Councils and processes and systems that had a lot of weaknesses resulting in corruption
- The citizens had little understanding on devolution
- There was a multiplicity of projects and programmes being implemented without proper coordination thereby creating huge opportunities for corrupt practices
- In all counties, the following areas were identified as areas most prone to corruption: -
  - Land (allocation of public land, fraud)
  - Revenue collection (use of counterfeit receipts)
  - Procurement of goods and services
  - Recruitment of county staff (bribery, tribalism, nepotism)



- Exploitation of resources in the counties
- Security (Police Officers)
- Environmental degradation (charcoal burning, sand harvesting, etc)
- Illicit Brews
- Public transport (cartels, unroadworthy vehicles, overloading, etc)
- There was lack of capacity in all counties to manage public resources
- Members of the public perceived that those who had been elected to leadership positions may have bribed their way and would perpetuate corruption
- All corruption issues that NACCSC had shared still existed and in some cases, had become worse.
- Lack of constant engagement with the public at all times to create environment for their participation in the fight
- Discrepancies in salaries for civil servants unfair. Salary demarcation between various cadres is a serious corruption issue. People awarded as long as they are able to negotiate where as those with merit and skills in the civil service are not regarded
- There was little understanding on the services devolved and the extent leading to budgeting at both levels of governments for the same project. This can lead to misuse of public funds
- Some Members of County Assemblies (MCAs) were involved in the implementation of development projects which is in conflict with their oversight roles
- Revenue collection is a big challenge to counties in fact most Governors raised concern on the issue of leakages of revenue in the county where officers were using their own receipts to collect revenue aside from the ones that are officially issued by the County Governments

## **Recommendations**

- The Governors recommended capacity building and sensitization of the CECs, MCAs and County staff particularly employees inherited from the defunct Local Authorities on anti-corruption to ensure they complied with regulations, systems and processes
- The public to be sensitized to realize they have a responsibility to fight corruption at the individual level and also to watch over the utilization of the devolved resources
- Capacity building of leaders - Project Management Committees, School Committees, Youth and Women and other organized groups (e.g. Drivers of Public Participation in Nyeri County)
- Development and airing of anti-corruption messages through Community/FM Radio Stations that will be identified by the County Governments
- Education curriculum to include ethics and anti-corruption subjects that should be taught in primary, secondary and tertiary institutions
- Implementation of sensitization and awareness programmes through social audits and reporting forums on publicly funded projects and programmes
- Involvement of the County Government in the transformation of the DACCOCs to CACCOCs for effective coverage. CACCOCs membership to consider representation across all sub counties
- Every office in the county should maintain an open door policy and display their service charters in areas where the public can access them and develop complaints reporting mechanisms

- National Land Commission be incorporated in the campaign to address corruption
- The top leadership in the counties should demonstrate commitment to the fight against corruption by making public pronouncements.
- Fighting corruption be taken as a processes that required a joint approach, commitment, patience, persistence and consistency



NACCSC Team in a group photograph with the Meru County Governor (seated second right) during the meeting. Seated on the extreme right is NACCSC Team Leader, Mr. Kimaiyo arap Sego

### **Way Forward**

All the counties fully appreciated that the preventive approach to the fight against corruption was the most viable option if the war against corruption was to succeed with awareness creation and sensitization being singled out. They commended NACCSC for the proactive approach to the fight against corruption saying that prevention is better than cure. It was agreed that: -

- Counties to set aside funds to undertake joint activities with NACCSC
- NACCSC to organize a comprehensive sensitization programme for the counties particularly members of the public
- County Governments to enforce the existing rules and procedures such as the procurement act to avoid corrupt practices
- Since corruption is a matter of culture, attitude and behavior there is need to inculcate and promote National values
- NACCSC to share the County Governments' concerns with EACC and discuss ways in which the latter can support the anti-corruption initiatives

- NACCSC shares with the County Governments the criteria for selecting members of CACCOCs. Counties without DACCOCs be assisted in setting up similar bodies
- County Governments establish Corruption Prevention Committees (CPC) in partnership with the civil society and religious bodies to address corruption in the counties
- Leaders to be good role models to inspire the young people not engage in corrupt practices. Heroes and heroines be recognized and celebrated so that others can emulate
- NACCSC to sensitize and capacity build the Drivers of Public Participation in Nyeri county on mobilization of the citizens and anti-corruption through social audits and project cycle

(ii) District Anti-Corruption Civilian Oversight Committees Activities

**a) Monitoring, Social Audit and Public Reporting Forums**

The NACCSC facilitated the DACCOCs to undertake social audit and reporting forums for projects and programmes funded through devolved funds. During the reporting period a total of 24 social audits/reporting forums were completed by 13 DACCOCs namely Nairobi East and West, Thika, Kirinyaga, Mbeere, Meru, Malindi, Kakamega, Bungoma, West Pokot, Kisii, Narok and Migori.

The social audits aimed at sensitizing the members of the public through interactions in the reporting forums to understand corruption, its manifestations, forms, effects and actions they should take whenever they came across it. The public were also sensitized on the corrupt practices they should constantly guard against throughout the project/programme implementation cycle. The public forums also provided the beneficiaries and community at large with opportunities to discuss corruption issues that face them, suggest solutions and mobilize them to support the campaign

**Findings**

- Most of the projects were need-based initiatives and the beneficiaries are involved
- Some of the Project Management Committees (PMCs) are properly constituted and are elected in public forums and therefore effective
- The PMCs in some projects were either weak, non-existent or only partially involved by the Constituency Development Fund Committees (CDFCs) in the implementation
- Most of the PMCs and CDFCs have inadequate knowledge on the project cycle
- Most of the PMCs are not transparent in divulging source of funds, amounts allocated, accounting persons and did not provide regular updates on expenditures
- Most of the PMCs have capacity gaps on Government procurement procedures and are, therefore, not compliant
- The workmanship in some projects was less than satisfactory and value for money could not be vouched for while some completed facilities were not being utilized
- Recruitment of some CDFCs officials was not open and transparent
- Verification of information in some CDF Offices proved difficult and at times futile because of the lack of cooperation

- Land on which some facilities had been constructed does not have title deeds resulting in uncertainty of public investments

## **Recommendations**

In view of the experiences and findings listed above, the following are recommended: -

- The sensitization of the public and the beneficiaries on corruption in the implementation and management of projects should continue. There is still a need because the devolution of resources has presented greater challenges.
- The PMCs and CDFCs should be capacitated on the project management cycle and sensitized on corruption issues that may arise at each stage that may demand their accountability.
- The PMCs and CDFCs should be capacitated on the Government procurement procedures.
- NACCSC partnership with the County Government in the sensitization of the Public would steer the fight against corruption in the Counties.
- Sensitization of the Area Chiefs and assistant Chiefs on the importance of their role and involvement in the constitution of corrupt free PMCs.
- EACC should be involved in the training of CDFC and County Officers especially on integrity in the usage of devolved funds and consequences of engaging in corruption as Public Officers.
- Projects that lack deployment of staff e.g. the health centres should be addressed to render the facilities operational.

## **Way Forward**

NACCSC will continue supporting and facilitating all DACCOCs to undertake social audits as a tool for public education, sensitization and awareness creation on corruption to:-

- Illustrate, through the project cycle, what is corruption, its manifestations, effects and the corrective actions that may be taken to give the beneficiaries an opportunity to relate corruption with their own projects
- Share audit findings in public forums as a means of exposing the good and the bad practices
- Demonstrate to the citizens that they were individually and collectively responsible for fighting corruption in their midst
- Demonstrate that those responsible for the utilization of public resources can be called to account and be questioned by the very public they serve

### **b) Integrated Public Complaints Referral Mechanism**

NACCSC has continued to show commitment to the success of the Integrated Public Complaints Referral Mechanism (IPCRM) as a means of furthering the war against corruption. Since inception, IPCRM has provided a one stop complaints referral centre for ease of receiving complaints and referring them to the relevant agency within the platform for resolution with an aim of facilitating satisfactory feedback to the citizens.

Following the launch in June, 2013 of the 2<sup>nd</sup> pilot IPCRM Centres in Nyeri, Mombasa, Kitale and Wajir, District Anti-Corruption Civilian Oversight Committees (DACCOCs) members were trained as brand ambassadors and District Anti-Corruption Coordinators

(DACCs) in getting access to the e-system for purposes of receiving and referring complaint. These resulted in activations in form of radio talk shows dubbed '*Sema piga ripoti*', walks, Road shows and sensitization forums undertaken in November and December as a build up to the Un International Anti-Corruption Day. The media activation outreach used were Inooro FM, Mayienga FM, Nam Lolwe FM, Bahari FM, Pwani FM, Kaya FM, West FM and Citizen Radio stations. This was in a bid to increase the visibility of the platform which translated into an increase in the number of complaints received and faster resolution through the IPCRM system.

The DACCOCs were drawn from Kirinyaga, Malindi, West Pokot and Bungoma were trained as IPCRM Brand Ambassadors to engage in IPCRM Outreach activities and have participated in various sensitization forums in churches and open barazas to publicize IPCRM, distributed IPCRM IEC materials and assisted individuals to present their complaints. Since inception to October, IPCRM has received and processed a total of 319 complaints and has referred 238 complaints.

### (iii) Agricultural Shows and Exhibitions

The Nairobi International Trade Fair was held on 29<sup>th</sup> September to 6<sup>th</sup> October 2013 at Jamhuri Showground and NACCSC participated within the AOG & DOJ stand. There was a significant drop in the number of visitors to the Show generally this year, mainly attributed to stringent security measures put in place.



NACCSC members (on the left) when they visited the NACCSC Desk at the Nairobi International Trade Fair. They were received by the Secretariat Staff (on the right)

NACCSC distributed the following IEC materials to the participants who visited the stand over the seven days:-

- Brochures - 1,000 nos.
- Branded wristbands - 1,000 pieces
- Branded key rings - 200 pieces
- Service delivery charters - 500 booklets
- Simama music CDs and cassettes - 100 pieces each
- Haki Itendeke music CDs and cassettes - 100 pieces each

In addition, one full-colour big banner bearing the message "Devolve Power, NOT Corruption!" in English was used in branding the arena. The same banner was displayed in arenas at the Migori National Show (10<sup>th</sup> to 12<sup>th</sup> October, 2013) and the Kitale ASK Show (30<sup>th</sup> October to 2<sup>nd</sup> November, 2013). NACCSC was represented by the Public Relations Officer in the latter two Shows.

(iv) UN International Anti-Corruption Day

The activities to mark the 2013 UN International Anti-Corruption Day were organized by the Kenya Integrity Forum (KIF) in six towns in Kenya with Nakuru County hosting the national event which was presided by the County Governor. NACCSC participated in the activity through attendance by the members and staff, display of anti-corruption messages on banners and contributing IEC materials for distribution to the public as follows: -

- Brochures - 400 no
- Wristbands - 300 no
- Banners - 2 no

(v) Documentation of NACCSC Activities/Documentary

NACCSC documented all the campaign activities implemented in the reporting period through photography and video recording for use as source of materials for the design production of IEC materials such as brochures, t-shirts and fact sheets, uploading in the campaign website and as source material for production of documentaries. NACCSC undertook visits to 24 Counties with the aim of partnering with the County Governments in undertaking campaign strategies and activities to curb corruption at the grassroots with maximum participation from members of the public. NACCSC also participated in three Agricultural Show of Kenya (ASK) shows in Nairobi, Migori and Kitale, plus participated in the UN International Anti-Corruption day celebrations observed in Nakuru town on 9<sup>th</sup> December, 2013. All these were documented in terms of still photography and audio/video taping.

NACCSC will continue exhibiting under the auspices of the OAG & DOJ until adequate funds are voted for the activity to enable payment for its own Stand.

### **III. ADMINISTRATION ACTIVITIES**

Under administration activities, administrative and logistical support was provided to various campaign activities generated and implemented under the

(i) Administrative and Logistical Support

Administrative and logistical support was provided to programme campaign activities. This included preparation and distribution of invitation letters to the County Governments and other participants for various activities; transport for the NACCSC members and staff; transportation and distribution of IEC materials; registration and facilitation of participants; production and distribution of county briefs, Nairobi international trade fair and the Migori and Kitale ASK Shows and other exhibitions, social audit and reporting forums, branding of activity venues and documentation of all campaign activities.

(ii) Training and Development

During the reporting period, one officer attended the Criminal Justice Response to Corruption course held at the United Nations Asia and Far East Institute in Japan. The course was relevant to the duties of the officer.

## IV. FINANCE ACTIVITIES

### Finance and Accounts Services

The Finance and Accounts section continued to facilitate the technical desks implement their programmed campaign activities through preparation and follow up of procurement of goods and services, issue of imprests and preparation and processing of payments. The section also provided advice on financial matters.

#### (i) Expenditure

By the end of the second quarter of 2013/2014 financial year on 31<sup>st</sup> December, 2013, total expenditure amounted to Kshs.35,660,475.05 This figure is the sum total of commitments amounting to Kshs.4,061,990.00 and the actual payments amounting to Kshs.31,598,485.05. On the overall total expenditure was equivalent to 39 % of the annual allocation of KShs. 91,601,280.00. The balance of available funds for the next half of 2013/2014 financial year is therefore KShs. 55,940,804.95 or 61 % the annual allocation.

#### (ii) Expected versus Actual Expenditure

Budgeted allocation to date as compared to the actual expenditure is summarized in the table below:

<b>Allocation to 31<sup>st</sup> December, 2013 (KShs)</b>	<b>Actual Expenditure to 31<sup>st</sup> December, 2013 (KShs)</b>	<b>Percentage</b>	<b>Under Expenditure (KShs)</b>
45,800,640.00	35,660,475.05	78%	10,140,164.95

The actual performance of Kshs.35, 660,475.05 as compared to the expected performance of Kshs.45, 800,640.00 results with an under expenditure of Kshs.10, 140,164.95 or an under expenditure of 25% of the half year allocated funds.

The low performance reported during the period under review is attributed to the delays caused by the process of reorganization of the Government structure which led to the late commencement of the implementation of 2013/2014 workplan in September, 2014.



## **Challenges and Recommendations**

The campaign faced some challenges arising from which some recommendations have been made as follows: -

### **a) Challenges**

The following are some of the challenges experienced during this reporting period: -

- (i) A deeply entrenched culture of corruption in the society. Corruption seems to profit both the 'giver' and the 'taker' and is a crime with no direct complainant
- (ii) An apathetic society not readily willing to take part in the fight against corruption
- (iii) Low citizens participation in implementation of publicly funded development programmes and projects within their localities thus allowing corruption to take root
- (iv) A society that does not embrace the National Values as provided in the Constitution of Kenya, 2010
- (v) Lack of prioritization of anti-corruption activities in the management of public affairs and, therefore, not allocated resources e.g. County Governments did not budget for anti-corruption activities in the 2013-14 financial year
- (vi) Allocation of limited resources to effectively implement anti-corruption initiatives, including the campaign.

### **b) Recommendations**

The following are the recommendations to address the above challenges: -

- (i) Strict enforcement of the anti-corruption laws and recommendations by watchdog agencies on actions against corruption
- (ii) Government considers providing guidelines on public participation in the implementation of public projects and programmes e.g. election of Project Management Committees (PMC) for grassroots projects
- (iii) Promotion of the National Values as a tool to fight corruption. NACCSC will develop and implement a values-based anti-corruption campaign to change attitudes
- (iv) The Government should recognize and classify corruption as a cross-cutting issue that affects service delivery, just like it has done to HIV/AIDS. The fight against corruption should, therefore, be mainstreamed in the public service
- (v) Government considers providing reasonably adequate resources to the existing anti-corruption bodies to effectively sensitize and prevent all forms of corruption.

# Appendix I – Kenya Gazette Notice No 9854

GAZETTE

19th August, 2011

GAZETTE NOTICE NO. 9854

## THE NATIONAL ANTI-CORRUPTION CAMPAIGN STEERING COMMITTEE

### APPOINTMENT

IT IS notified that His Excellency, Mwai Kibaki, President and Commander-in-Chief of the Kenya Defence Forces, has established a Committee to be known as the National Anti-Corruption Campaign Steering Committee (hereinafter referred as the "the Committee" comprising of the following:

- Elind Wabukala (Archbishop)---(Chairperson).
- Rose Arungu-Oleinde (Ms.)---(Vice Chairperson).
- Francis Ngun'g'a.
- Adan Waachu.
- Joseph M. Kanuka (Bishop).
- Shashitani K. Raval.
- Rhoda Wanja Thairu (Prof.).
- Hassan Sheikh Ali.
- John Mutithi.
- Kimaiyo anap Sego.
- Kamla Sikand (Mrs.).
- Mohamed Ahmed Hilow.
- Sophia Lepuchiri (Ms.).
- Lucas Mboya.
- Dubar Abdi Maalim (Dr.).
- Joy Asenna (Mrs.).
- Bradim Onwodi (Rev.).
- Patricia Awale (Mrs.).
- Alex Kimuyu Kyule.
- The Permanent Secretary, Ministry of Justice, National Cohesion and Constitutional Affairs.
- The Permanent Secretary, Ministry of Youth Affairs and Sports.
- The Permanent Secretary, Ministry of Information and Communications.
- The Managing Director, Kenya Broadcasting Corporation.
- The Director, Kenya Anti-Corruption Commission.
- The Director, National Anti-Corruption Campaign Steering Committee.

1. The Members of the Committee shall hold office for a period of three (3) years.
2. The functions of the Committee shall be to undertake nationwide public education, sensitization and awareness creation campaigns aimed at effecting fundamental changes in the attitudes, behaviour practices and culture of Kenyans towards corruption.
3. The Committee shall perform its functions under paragraph 3 through—
  - (a) establishing a framework for the nationwide campaign against corruption;
  - (b) sensitization and encouragement of the public to participate in the fight against corruption;
  - (c) identifying strategic stakeholders and developing a mechanism for their effective participation in the campaign against corruption;
  - (d) mobilization of stakeholders across all sectors and the general public to evolve a strong anti-corruption culture and participate in the fight against corruption;
  - (e) developing policies for strengthening the campaign against corruption;
  - (f) developing indices for regular monitoring and evaluation of the anti-corruption campaign and publicly reporting on the progress made in the campaign;
  - (g) identifying and facilitating mobilization of resources required to achieve the goals and objectives of the campaign; and
  - (h) carrying out such other functions as may be necessary or incidental to the success of the campaign;
4. In the performance of its functions the Committee—
  - (a) shall be responsible to His Excellency the President;
  - (b) shall work closely with the Kenya Anti-Corruption Commission;
  - (c) shall prepare quarterly reports for His Excellency the President with copies to the Prime Minister;

19th August, 2011

THE KENYA

- (d) shall hold such number of meetings in such places and at such times as the Committee shall consider necessary for the proper discharge of its functions;
  - (e) may use official reports of any previous investigations relevant to its mandate;
  - (f) may cause to be carried out such studies or research as may inform the Committee on its mandate;
  - (g) shall have all the powers necessary or expedient for the proper execution of its functions, including the power to regulate its own procedures; and
  - (h) may create offices and networks in the Counties to expedite the discharge of its functions.
6. The Secretariat of the Committee:
- (1) There shall be a Director appointed by the Minister for Justice, National Cohesion and Constitutional Affairs who shall be the Head of the Secretariat and the Chief Executive of the Committee and such other staff as shall be necessary.
  - (2) The Secretariat shall be provided by the Ministry of Justice, National Cohesion and Constitutional Affairs.
  - (3) The Secretariat shall be responsible to the Committee for: -
    - (i) providing appropriate background briefing to the Committee;
    - (ii) policy interpretation, developing and implementing campaign programmes and activities as shall be directed by the Committee;
    - (iii) Preparing the Committee's reports and disseminating of any information deemed relevant to the Committee; and
    - (iv) undertaking research and liaising with other anti-corruption bodies in order to gather the relevant information necessary for informing the Committee.
7. Gazette Notice No. 8738 of 2009, is revoked.
- Dated the 12th August, 2011.

MWAI KIBAKI,  
President.

GAZETTE NOTICE NO. 9855

## THE CERTIFIED PUBLIC SECRETARIES OF KENYA ACT

(Cap. 534)

### APPOINTMENT

IN EXERCISE of the powers conferred by paragraph 2 (1) of the Third Schedule to the Certified Public Secretaries of Kenya Act, the Deputy Prime Minister and Minister for Finance appoints—

Jackson K. Maingi,  
Mary A. Oyolla (Mrs.),

to be the Chairman and Vice-Chairman, respectively, of the Registration of Certified Public Secretaries Board, with effect from 1st January, 2011.

Dated the 26th June, 2011.

UHURU KENYATTA,  
Deputy Prime Minister and Minister for Finance.

GAZETTE NOTICE NO. 9856

## THE CERTIFIED PUBLIC SECRETARIES OF KENYA ACT

(Cap. 534)

### APPOINTMENT

IN EXERCISE of the powers conferred by section 12 of the Certified Public Secretaries of Kenya Act, the Deputy Prime Minister and Minister for Finance appoints—

Jackson K. Maingi,  
Mary A. Oyolla (Mrs.),  
Charles K. Wachira,  
Jophece O. Yogo,  
Josephine M. Mutung'a,  
Pius M. Nduathi,  
George S. Mwosa,  
Jane W. Chege,  
Elizabeth Ng'ang'a,

## APPENDIX II

### LIST OF COUNTIES VISITED BY NACCSC

<b>NO</b>	<b>DATE</b>	<b>COUNTY</b>	<b>VENUE</b>
1.	23 <sup>rd</sup> September, 2013	Machakos	Machakos
2.	24 <sup>th</sup> September, 2013	Makueni	Wote
3.	25 <sup>th</sup> September, 2013	Taita/Taveta	Wundanyi
4.	26 <sup>th</sup> September, 2013	Mombasa	Mombasa
5.	27 <sup>th</sup> September, 2013	Kilifi	Kilifi
6.	"	Kwale	Diani
7.	25 <sup>th</sup> November, 2013	Kiambu	Thika
8.	"	Kitui	Kitui
9.	26 <sup>th</sup> November, 2013	Nakuru	Nakuru
10.	"	Embu	Embu
11.	27 <sup>th</sup> November, 2013	Kericho	Kericho
12.	"	Tharaka Nithi	Kathuana
13.	28 <sup>th</sup> November, 2013	Meru	Meru
14.	"	Nyamira	Nyamira
15.	29 <sup>th</sup> November, 2013	Isiolo	Isiolo
16.	"	Kisii	Kisii
17.	2 <sup>nd</sup> December, 2013	Homa Bay	Homa Bay
18.	"	Laikipia	Nanyuki
19.	3 <sup>rd</sup> December, 2013	Nyeri	Nyeri
20.	"	Migori	Migori
21.	4 <sup>th</sup> December, 2013	Bomet	Bomet
22.	"	Kirinyaga	Kerugoya
23.	5 <sup>th</sup> December, 2013	Narok	Narok
24.	"	Murang'a	Murang'a